



RESTRICTED



# **PROPOSAL: WORKING MODEL ON OPERATIONS AT SEA UNDER THE DJIBOUTI CODE OF CONDUCT/JEDDAH AMENDMENT**

**DJIBOUTI CODE OF CONDUCT/JEDDAH AMENDMENT  
(DCoC/JA) – WORK GROUP 3**

**Presented by:  
R Adm (JG) S.F. du Toit PS, PB, ENSP (US), psc (j)+, MSc  
Director Maritime Warfare  
South African Navy  
1 September 2025**

RESTRICTED

1/14





RESTRICTED

# AIM



To Brief the Djibouti Code of Conduct/Jeddah Amendment Work (DCoC/JA) Group 3 on a Proposal for the Formulation of a Working Model on Operations at Sea under the DCoC/JA

RESTRICTED





RESTRICTED

# SCOPE



- Introduction
- Purpose and Mandate
- Formulation Process
- Anticipated Functions
- Organisational Structure
- Capacity Gaps and Partnerships
- Funding and Sustainability
- Risks and Mitigation
- Expected Outcomes
- Conclusion



RESTRICTED





RESTRICTED



# INTRODUCTION

- DCoC/JA provides cooperative framework for maritime security
- Covers Red Sea, Gulf of Aden, Western Indian Ocean (WIO) & adjacent areas
- South African Navy (SAN) has established operational record in the WIO and Mozambique Channel including Southern African Development Community (SADC) Maritime Security Initiatives
- Need for a dedicated Working Model on Operations at Sea
- Aim: move from coordination to practical operational collaboration

RESTRICTED





RESTRICTED



# PURPOSE AND MANDATE

- Establish a regional mechanism for joint maritime operations
- Coordinate planning & execution of patrols and interdictions
- Leverage SAN's Mozambique Channel experience to strengthen operations across DCoC/JA areas of concern – Operation COPPER conducted against Maritime Crimes and Anti-Piracy
- Link Information Sharing Centres (ISCs) to operational forces
- Promote interoperability & training
- Support suppression of piracy, armed robbery & illicit trafficking
- Ensure Alignment with International Law (UNCLOS) and Regional Strategies, including the African Union (AU) 2050 Africa's Integrated Maritime Strategy



RESTRICTED





RESTRICTED



# FORMULATION PROCESS

- Define Terms of Reference (ToR)
- Nominate members from DCoC/JA states
- Integrate with Information Sharing Centres, ie. Mombasa, Dar Es Salaam, and Seychelles
- Draft operational procedures & protocols
- SAN's experience for maritime interdiction - can add value to the Working Model of DCoC/JA
- Pilot activities – patrols, exercises
- Scale up – regional task forces & sustained operations



RESTRICTED



RESTRICTED



# ANTICIPATED FUNCTIONS

- Operational Planning (CONOPS)
- Synchronisation of national patrols
- Integration of Sensors including information sharing & maritime picture
- Training, drills & exchange programmes
- After-action reviews & lessons learned

RESTRICTED





RESTRICTED



# ORGANISATIONAL STRUCTURE

- Chairperson – Rotating leadership among DCoC/JA member states
- Operations Cell – Plans & monitors joint operations
- Information & Intelligence Cell – Processes, analyses, and disseminates maritime security intelligence
- Legal & Policy Cell – Harmonises Rules of Engagement (ROEs), ensuring compliance with international law
- Training & Capacity Building Cell – Design Regional Training and Exercises
- Logistics & Sustainment Cell – Coordinates support, supply, and basing arrangements
- Liaison officers – ISCs & partners – Seconded to ISCs and partner organisations to ensure constant coordination







RESTRICTED



# CAPACITY GAPS AND PARTNERSHIPS

- Gaps: Limited regional patrol assets, Intelligence, Surveillance, and Reconnaissance (ISR), MDA, legal harmonisation
- Partnerships:
  - Regional: AU, SADC
  - International: International Maritime Organisation (IMO), European Union (EU) Naval Force (NAVFOR), Combined Maritime Forces (CMF), North Atlantic Treaty Organisation (NATO)
  - Bilateral: Capacity-building & training
  - Industry/Academia: Support MDA technology, training, and research





RESTRICTED



# FUNDING AND SUSTAINABILITY

- National contributions from DCoC/JA states
- Regional cost-sharing for operations
- Donor support: IMO, EU, United Nations (UN) & others
- Public-Private Partnerships with industry
- Efficiency measures: rotational assets, shared bases

RESTRICTED





RESTRICTED



# RISKS AND MITIGATION

- Resource limitations → burden sharing, phased rollout
- Limited Platforms vs Vast Areas of Operation – Country/States in specific Box Areas
- Coordination challenges → clear ToRs & liaison officers
- Legal inconsistencies → harmonisation support
- Operational fatigue → rotational deployments
- Tech vulnerabilities → secure comms & training



RESTRICTED



RESTRICTED



# EXPECTED OUTCOMES

- Regional operational mechanism established under DCoC/JA
- Enhanced maritime domain awareness
- Coordinated patrols & reduction in piracy, and maritime crime
- Greater interoperability among Regional Forces
- Enhanced Maritime Security by sharing of resources

RESTRICTED





RESTRICTED



# CONCLUSION

- The Working Model on Operations at Sea strengthens DCoC/JA and a natural progression from information sharing to practical, coordinated action at sea
- Provides structure, sustainability & operational depth
- Enables member states to safeguard shipping lanes, and combat maritime crime
- Advances regional maritime governance & security in the Red Sea, Gulf of Aden, WIO, and adjacent areas







RESTRICTED

# QUESTIONS / DISCUSSION



RESTRICTED

